City Council Introduction: **Monday**, September 10, 2001 Public Hearing: **Monday**, September 17, 2001, at **1:30** p.m.

FACTSHEET

TITLE: SPECIAL PERMIT NO. 1926, requested by Mark W. Lyon on behalf of Ideal Grocery, for authority to sell alcoholic beverages (wine only) for consumption off the premises, on property generally located at 27th & "F" Streets.

STAFF RECOMMENDATION: Conditional Approval.

SPONSOR: Planning Department

BOARD/COMMITTEE: Planning Commission

Public Hearing: 08/22/01 Administrative Action: 08/22/01

RECOMMENDATION: Conditional Approval (8-0: Krieser, Steward, Schwinn, Newman, Duvall, Carlson, Toylor and Payer setting (1-2). Hyptograph (8-0):

Bill No. 01R-248

Taylor and Bayer voting 'yes'; Hunter absent).

FINDINGS OF FACT:

- 1. The Planning staff recommendation of conditional approval is based upon the "Analysis" as set forth on p.3-5. Approval of this special permit gives Ideal Grocery authority to sell alcohol for consumption off the premises between the hours of 7:30 a.m. and 6:30 p.m., Monday through Saturday.
- 2. Approval of this special permit waives the requirement that there be a 100 foot separation between residential uses and the licensed premises (See Analysis #1(c), p.4).
- 3. The applicant's testimony is found on p.7, and the record consists of a letter in support from the Woods Park Neighborhood Association (p.25).
- 4. There was no testimony in opposition.
- 5. On August 22, 2001, the Planning Commission agreed with the staff recommendation and voted 8-0 to recommend conditional approval as set forth in the staff report dated August 8, 2001.

FACTSHEET PREPARED BY: Jean L. Walker	DATE: September 4, 2001
REVIEWED BY:	DATE: September 4, 2001

REFERENCE NUMBER: FS\CC\FSSP1926

LINCOLN/LANCASTER COUNTY PLANNING STAFF REPORT

P.A.S.: Special Permit #1926 DATE: August 8, 2001

PROPOSAL: Sale of alcoholic beverages (wine) for consumption off the premises from 7:30

a.m. to 6:00 p.m., Monday through Saturday.

WAIVER REQUESTS: 27.63.685(c), which requires the licensed premises be more than 100

feet from a residential use

LAND AREA: 45,093 square feet, more or less

CONCLUSION: This application meets most of the requirements stated in the ordinance: the

premises are more than 150 feet from the closest residential district, access is

via a major street, and parking is more than sufficient.

The premises lie approximately 68 feet from B-3 zoned residential uses across a heavily traveled principal arterial street, which provides a significant boundary between the uses on its east and west sides. The limited sales hours further reduce the impact on residents across S. 27th Street. For these reasons, a

waiver of the separation requirement is acceptable.

RECOMMENDATION:

conditional approval

GENERAL INFORMATION:

LEGAL DESCRIPTION: Lots 32, 33, 34, 35, and 36, except street, Block 1, Houtz place, located in the SE 1/4 of Section 25, T10N, R6E of the 6th P.M., Lincoln, Lancaster County, Nebraska.

LOCATION: S. 27th & "F" Streets

APPLICANT: Mark W. Lyon

Ideal Grocery 905 S. 27th Street Lincoln, NE 68510 (402) 476-2177

OWNER: JTM's Ideal, a Nebraska Corporation

Jim Moore, President

CONTACT: Mark W. Lyon

EXISTING ZONING: B-3 Business

EXISTING LAND USE: Grocery Store

SURROUNDING LAND USE AND ZONING:

North: B-3 the non-conforming Paramount Laundry facility

South: B-3 commercial uses

East: B-3 across S. 27th Street, a commercial building with apartments on upper

floors, a parking lot, two houses, and a gas station convenience store.

West: I-1 Kidwell Electric Company and other commercial uses

HISTORY: This area was converted from I Commercial to B-3 Commercial in the **1979 Zoning**

Update.

COMPREHENSIVE PLAN SPECIFICATIONS: Commercial

UTILITIES: Available

TOPOGRAPHY: Flat and paved

TRAFFIC ANALYSIS: N. 27th Street is identified as a Principal Arterial

PUBLIC SERVICE: The closest fire station is at 1801 Q Street

REGIONAL ISSUES: None apparent

ENVIRONMENTAL CONCERNS: None apparent

AESTHETIC CONSIDERATIONS: None apparent

ALTERNATIVE USES: Continued use as a grocery store without alcohol sales

ANALYSIS:

- **1. SPECIAL PERMIT REQUIREMENTS:** 27.63.685 Alcoholic beverages may be sold for consumption off the premises in the B-1, **B-3**, H-1, H-2, H-3, H-4, and I-1 zoning districts upon the approval of a special permit. A special permit for such use may be granted subject to the requirements of the respective districts, all applicable ordinances, and the following conditions, which are waiveable by the City Council:
 - (a) Parking shall be in accordance with Section 27.67.020 of the Lincoln Municipal Code.

The parking provided exceeds the requirements of 27.67.020, which requires one parking space per 600 sf. of building area. The approximately 18,416 square feet of building require 31 parking spaces. 52 stalls are provided.

(b) The sale of alcoholic beverages for consumption on the premises shall not be permitted without issuance of a permit under Section 27.63.680 of this code.

No on-premise consumption is proposed with this Special Permit.

(c) The licensed premises of any building approved for such activity must be located no closer than 100 feet from a day care facility, a residential district or residential use, or, if a lesser distance, must mitigate any adverse effects of the reduction in distance through landscaping, screening, or other methods approved by the Planning Director.

The Ideal Grocery premises are approximately 68 feet from the B-3 zoned office and apartment building across S. 27th Street and to the house north of the apartment building. The grocery store building is 75 feet from the office/apartment building and 105 feet from the house. No mitigation is proposed, nor are traditional mitigation methods feasible. The concrete sidewalk stretches from the curb to the front of the premises and landscape screens or fences would force pedestrian traffic closer to the street. Principal arterial streets such as S. 27th Street create *edges* - the linear elements separating districts. S. 27th Street, with its average daily traffic volume of 23,700, presents a significant boundary between uses on its east and west sides, despite their having the same B-3 zoning. The application proposes conducting wine sales from 7:30 a.m. to 6:00 p.m. Monday through Saturday. The limited sales hours further reduce the impact on the residential uses across the street. For these reasons, a waiver of the separation requirement is acceptable.

(d) Any lighting on the property shall be designed and erected in accordance with all applicable lighting regulations and requirements.

This is an existing facility, and lighting would have been verified when building permits were issued.

(e) Vehicle stacking for a drive-through window used as any part of the permitted business operation shall not be located in any required building setback from a residential district.

No drive-through window is proposed.

(f) The use shall not have any amplified outside sound or noise source, including bells, buzzers, pagers, microphones, or speakers within 150 feet of any residential district. This shall not apply to sound sources audible only to the individual to whom they are directed, such as personal pagers, beepers, or telephones.

No such devices are proposed with this special permit.

(g) No access door to the business, including loading or unloading doors, shall face any residential district if such doors are within 150 feet of the residential district. This shall not apply to emergency exit doors required by building or safety codes. No door facing a residential district shall be kept open during the operation of the establishment.

The R-4 Residential zoning district is located approximately 195 feet from the eastern edge of the grocery store premises.

(h) Vehicular ingress and egress to and from the property shall be designed to avoid, to the fullest extent possible as determined by the City Council, disruption of any residential district. Particular attention shall be given to avoiding designs that encourage use of residential streets for access to the site instead of major streets.

Access is via South 27th Street, which is a major street.

- (i) All other regulatory requirements for liquor sale shall apply, including licensing by the state.
- (j) The City Council may consider any of the following as cause to revoke the special permit approved under these regulations:
 - (1) Revocation or cancellation of the liquor license for the specially permitted premises; or
 - (2) Repeated violations related to the operation of the permittee's business.
- 2. The Department of Public Works & Utilities has no objections to the request as submitted.
- 3. The Lincoln Police Department has no objections to the sale of wine from 7:30 a.m. to 6:00 p.m. Monday through Saturday. The U-Stop located less than a block south of Ideal Grocery (905 S. 27th) has been selling alcohol for several years.

CONDITIONS:

- 1. This approval permits the sale of alcohol for consumption off the premises between the hours of 7:30 a.m. to 6:30 p.m. Monday through Saturday at the establishment known as Ideal Grocery, located at 905 S. 27th Street.
- 2. Specifically waived by the City Council is:
 - 2.1 27.63.685(c) The requirement that there be a 100 foot separation between residential uses and the licensed premises.

- 3. The site plan accompanying this permit shall be the basis for all interpretations of setbacks, yards, locations of buildings, location of parking and circulation elements, and similar matters.
- 4. This resolution's terms, conditions, and requirements bind and obligate the permittee, its successors and assigns.
- 5. The City Clerk shall file a copy of the resolution approving the permit and the letter of acceptance with the Register of Deeds. The Permittee shall pay the recording fee in advance.

Prepared by:

Jason Reynolds Planner

SPECIAL PERMIT NO. 1926

PUBLIC HEARING BEFORE PLANNING COMMISSION:

August 22, 2001

Members present: Krieser, Steward, Schwinn, Newman, Duvall, Carlson, Taylor and Bayer; Hunter absent.

Planning staff recommendation: Conditional approval.

Proponents

1. Mark Lyon, 1623 Dakota Circle, appeared on behalf of the applicant, **Ideal Grocery.** Ideal Grocery will be applying for a wine only license—no beer or hard spirits--to complement the gourmet foods that they carry. The applicant had no objections to the conditions of approval.

There was no testimony in opposition.

Public hearing was closed.

ADMINISTRATIVE ACTION BY PLANNING COMMISSION:

August 22, 2001

Newman moved to approve the Planning staff recommendation of conditional approval, seconded by Krieser.

Newman stated that she sees a major difference with this application because the four lane street puts about one mile between the closest residential house and the grocery store. Her second consideration is the shortened hours of sale.

Taylor also believes this is quite different than an earlier application before the Commission. The last one imposed upon the neighborhood and was not located on an arterial street. He believes this is consistent with what Ideal does as a grocer.

Schwinn stated that he sees absolutely no difference between this and having Russ's in his neighborhood or the Kabredlo's on No. 27th or on R Street.

Carlson respectfully disagreed with Schwinn. He believes there is a difference in degree, geography, location, clientele and the way shopping traffic moves in and out. He thinks this is a good project.

Motion for conditional approval carried 8-0: Krieser, Steward, Schwinn, Newman, Duvall, Carlson, Taylor and Bayer voting 'yes'; Hunter absent.



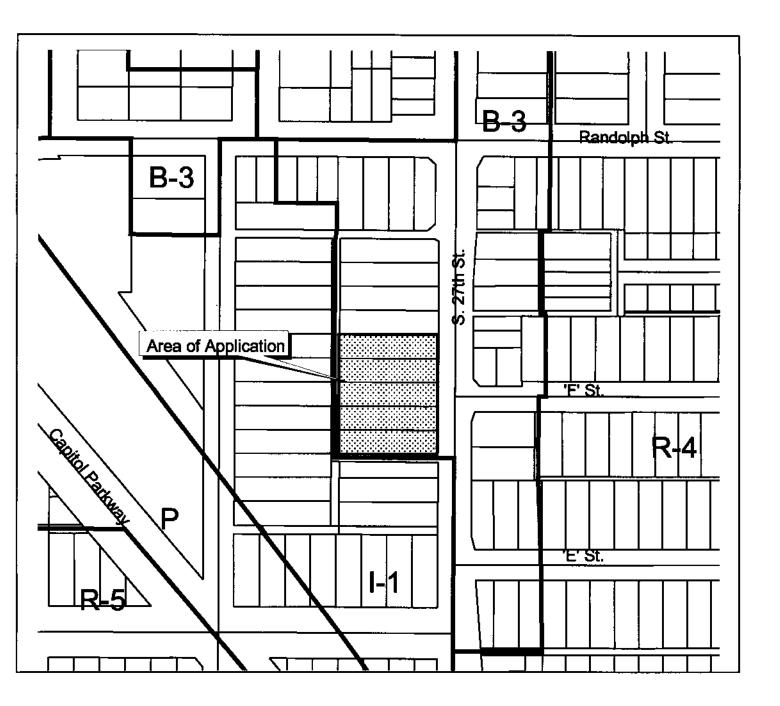
Special Permit #1926 27th & 'F' St.



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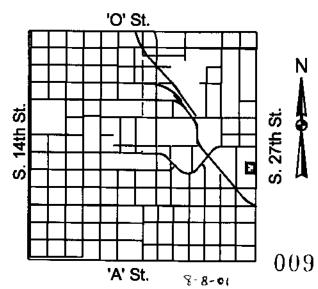
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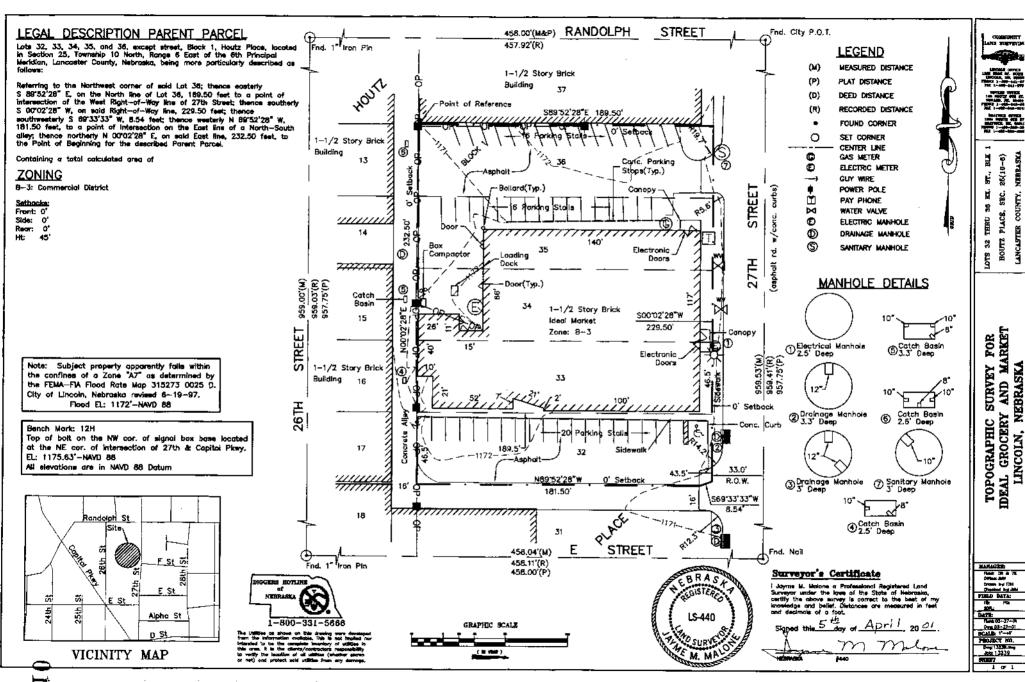


Zoning:
R-1 to R-8
Ag Agricultural District
AGR Agricultural District
R-C Residential Convervation District
O-1 Office District
O-2 Suburban Office District
O-3 Office Park District
B-1 Local Business District
B-2 Planned Neighborhood Business District
B-2 Planned Neighborhood Business District
B-3 Commercial District
B-4 Lincoln Center Business District
B-5 Planned Regional Business District
H-1 interstate Commercial District
H-2 Highway Commercial District
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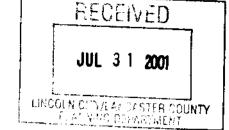
City Limit Jurisdiction



Lincoln City - Lancaster County Planning Dept.



Memorandum



To: Jason Reynolds, Planning Department

From: Gary Lacy, Public Works and Utilities III

Subject: Special Permit #1926, Off Sale, Ideal Grocery

Date: July 30, 2001

cc: Roger Figard

Nicole Fleck-Tooze

The City Engineer's Office of the Department of Public Works and Utilities has reviewed the Special Permit #1926 Off-Sale at Ideal Grocery. Public Works has no objections to this request.

ITEM NO. 3.3: SPECIAL PERMIT NO. 1926 (p.113 - Public Hearing - 8/22/01)

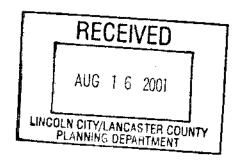
Ernesto Castillo

To: Jason W Reynolds/Notes@Notes

cc: 08/16/2001 01:39 PM Subject: ideal

Ideal Grocery is outside the Woods Park focus area. If you have any questions, please call me at 1-7855.

ernie



Memorandum

To: Jason Reynolds

From: Sergeant M. Woolman #737

Date: August 3, 2001

Re: Ideal Grocery Off Sale SP #1926



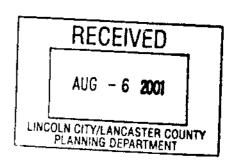
Jason,

The Lincoln Police Department has **no** objections to the "Ideal Grocery Off Sale SP #1926" for the sale of "Wine Only" from 07:30 a.m. to 6:00 p.m. Monday through Saturday. The U-Stop located at 946 S 27th street, which is located less then a block to the south of Ideal Grocery (905 S 27th), has had an alcohol permit for several years.

I have attached the "Calls for service" at Ideal Grocery for the past 10 years for your review. If you have any other questions you can reach me at 441-7215.

Michael S. Woolman Planning Sergeant

Lincoln Police Department



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ideal grocery and market, Itd.

905 South 27th St. • Lincoln, Nebraska 68510 Ph: 402.476.2177 • Fax: 402.476.6901 E-mail: idealgrocery@alltel.net www.idealgrocery.com

July 26, 2001

Lincoln/ Lancaster County Planning Department 555 south 10th Street Suite 213 Lincoln, NE 68508

Dear Planning Department:,

We, Ideal Grocery and Market, LTD, would like to apply for our first ever liquor license. We would like to sell a variety of wines to compliment our stock of imported cheeses and other fine quality gourmet items. This license would be for off sale only of wine, no beer or so called hard liquor. Our hours of operation are from 7:30 Am. to 6:00 p.m. Monday through Saturday. We would like to sell from medium to upper high end quality wines.

We have read and understand the material presented by the state and city regarding the application for such license. We are planning on having a professional consulting firm advise us on the proper way of stocking, handling, pricing, selling, and carring out the product for our customers to their vehicles.

We realize that by being bordered on the north by Paramount Laundry, on the east by Stinson Hardware store, on the west by Kidwell Electric and on the east by U-Stop Convenience store and McMaster apartment building that we are not in an area zoned for commercial retail of alcohol. However, we feel that not only will we provide a good service and product that many of our customers have repeatedly asked for, but we can be good, responsible stewards to our community by up holding the laws of Lincoln and the State of Nebraska.

We therefore ask that you consider our application at this time. If you have any questions or need any further information, please don't hesitate to contact us here at Ideal Grocery.

Thank you for your time and consideration on this matter.

Sincerely

Mark W. Lyon

Partner

ideal grocery and market, ltd.

905 South 27th St. • Lincoln, Nebraska 68510 Ph: 402.476.2177 • Fax: 402.476.6901 E-mail: idealgrocery@alltel.net www.idealgrocery.com

July 12, 2001

Jason Reynolds, Planner Planning Department 555 South 10th Street Suite 213 Lincoln, NE 68508

Dear Mr. Jason Reynolds,

We, JTM Corporation, owners of the building that Ideal Grocery and Market, LTD leases, hereby acknowledges that Ideal Grocery has applied for a wine only liquor licence. JTM Corporation grants approval to Ideal Grocery to carry wine on the premises for off sale only.

Sincerely,

Jim Moore President JTM Corporation



WOODS PARK NEIGHBORHOOD ASSOCIATION, INC.

8-17-01

RE: SPECIAL PERMIT NO. 1926

Dear Planning Commission,

The Woods Park Neighborhood Association would like to go on record of being totally in support of the application of the Ideal Grocery, 905 S. 27, to be allowed to sell alcohol for consumption off the premises. The Ideal Grocery would do credit to any neighborhood, the management is composed of true professionals who will go the extra mile to obey all laws and to respect the quality of life in the Woods Park neighborhood.

Grocery sales become more competitive each year and independent stores have a real struggle competing with national chains. The margin of profit in groceries is small and we hope that the sale of alcohol will help keep Ideal in business for many years to come.

Ideal takes great pride in offering gourmet foods and our neighborhood association believes that the sale of wine in particular, will make this grocery even more attractive to the public. They have our full support.

RECEIVED

AUG 2 0 2001

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PLANNING DEPARTMENT

Sincerely

Woods Park Neighborhood Association